

1 **Addressing Data Gaps in Pedestrian Safety at Bus Stops: A Review of Datasets and Case**
2 **Study of Minnesota**

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21

1 **ABSTRACT**

2 Transit passengers are a vulnerable group of pedestrians, exposed to vehicular traffic as they walk to/from
3 or wait at bus stops. However, research on pedestrian safety at bus stops in the United States remains
4 limited, raising concerns about whether crash data adequately captures details pertaining to transit bus
5 stop-related pedestrian crashes. This study reviewed publicly available datasets to assess their utility in
6 analyzing pedestrian safety at bus stops. The review identified sixteen datasets containing transit bus stop-
7 related criteria beyond the proximity of the crash to a bus stop. From this review, Minnesota's crash
8 database was selected for a case study due to its unique variable identifying 38 crashes involving
9 pedestrians "*going to or from public transit*". Most crashes in the Minnesota dataset resulted in non-
10 incapacitating injuries (39%), while 29% involved serious injuries and 3% were fatal. Crashes frequently
11 occurred on higher-speed roads (61%) and at intersections (55%), with "dart/dash" being the most
12 commonly documented pedestrian behavior (18%). Then, crash narratives from the Minnesota dataset
13 were analyzed to manually categorize crashes into six groups: accessing/egressing from transit, bus as
14 contact vehicle, LRT-related, pedestrian waiting at bus stop, bus driver witness, and no mention of transit.
15 These categories demonstrate how unstructured text data provides context not usually captured by
16 structured crash data fields. Overall, this study highlights the limited availability of detailed transit bus
17 stop-related information in crash data. Improving the collection of transit bus stop-related crash reporting
18 can enhance future research and support strategies to improve pedestrian safety at bus stops.
19

20 **Keywords:** Crash Data, Bus Stops, Pedestrian Safety

1 INTRODUCTION

2 Pedestrian safety remains a critical concern in the United States, with pedestrian fatalities
3 trending upwards in recent years [1]. One particularly vulnerable group is transit passengers. Many transit
4 users must walk to and from bus stops and often wait at bus stops on the roadside [2-4], exposing them to
5 vehicular traffic during key stages of their transit journeys. As such, improving pedestrian safety for
6 transit passengers is an integral part of promoting safer public transportation systems and reducing overall
7 roadway fatalities in the United States.

8 Crash data has been instrumental in addressing safety issues and assisting decision-makers
9 implement effective countermeasures [5]. However, research utilizing crash data to analyze the safety of
10 transit passengers during the pedestrian stages of their trips remains limited in the United States, raising
11 concerns about the quality of crash data in this context and whether it adequately captures details about
12 pedestrians walking to or from, or waiting at, bus stops. This paper addresses these gaps by asking: What
13 types of data are currently available in the United States to analyze pedestrian safety at bus stops? By
14 reviewing data already used to study pedestrian safety at bus stops and identifying existing datasets that
15 include transit bus stop-related information, this study aims to enhance the tools available for
16 understanding pedestrian safety at bus stops.

17 This paper is organized as follows. First, a brief literature review examined research on the
18 relationship between pedestrian safety and bus stops in the United States, with a specific focus on the data
19 sources utilized in these studies. Next, a review of data sources is presented to summarize datasets
20 containing transit bus stop-related details that can be leveraged to understand pedestrian safety at bus
21 stops. Last, a Minnesota database identified during the review of datasets was selected for a case study
22 analyzing crash narratives to better understand the nature of these crashes and how they are reported.

24 LITERATURE REVIEW

25 A review of research from the last 20 years on the relationship between pedestrian safety and bus
26 stops in the United States was conducted, primarily focused on the data sources used to analyze this
27 connection [3, 4, 6-16]. Pedestrian crash data has been the most commonly utilized measure of pedestrian
28 safety at bus stops, with 10 prior studies relying on this source [3, 4, 6, 8, 9, 11-13, 15, 16]. In many
29 cases, pedestrian crash data was supplemented with additional datasets such as ridership levels, street
30 network data, roadway inventory information, and Annual Average Daily Traffic (AADT). However,
31 these studies predominantly used a common methodology that measured the distance between a crash and
32 the nearest bus stop as an indicator of relevance. This approach introduces limitations, as it assumes a
33 direct relationship between crash location and bus stop proximity. For instance, crashes occurring near
34 bus stops could be coincidental rather than directly related to activity at the stop, which may introduce
35 bias into the results.

36 A few studies used alternative data sources to analyze the relationship between pedestrian crashes
37 and bus stops. These included direct observations of pedestrian and motorist behavior through video
38 footage [14] or field visits [7, 9, 10, 15], and unstructured text data such as police officer-reported crash
39 narratives [9, 15]. These methods offer the advantage of more accurate identification of transit bus stop-
40 related crashes but are often more time-consuming and less readily available than pedestrian crash data.
41 Despite the potential, these data sources are underutilized in pedestrian safety research at bus stops.

42 Only one prior study explicitly identified transit bus stop-related pedestrian crashes using criteria
43 that went beyond simply proximity to a bus stop. This nationwide analysis of fatal crashes in the Fatality
44 Analysis Reporting System (FARS) compared transit bus stop-related pedestrian crashes to other nearby
45 pedestrian crashes, isolating risks specific to pedestrians at transit bus stops [17]. This is the most relevant
46 reference to the current study, as it also utilizes crash data with parameters for bus stops rather than
47 relying solely on proximity.

48 In summary, most prior research in the United States has not utilized datasets with specific
49 criteria categorizing a crash as directly related to a bus stop. This approach introduces some uncertainty
50 about whether the findings reflect the direct impact of bus stops on pedestrian safety or are influenced by

1 unrelated crashes occurring nearby. The remainder of this study is therefore guided by the question: What
2 transit bus stop-related safety data sources are available to support future research on pedestrian safety at
3 bus stops?

4 Given that most prior literature has not used data explicitly indicating that a bus stop contributed
5 to a pedestrian crash, this suggests a lack of transit bus stop-related information in reported data. To
6 address this, this study first conducted a review of databases to identify those with fields specifying
7 whether a crash occurred at or was related to a bus stop. Based on the review, Minnesota's database was
8 selected for a case study analyzing "*going to or from public transit*" pedestrian crashes. This approach
9 helps address data gaps and improves understanding of safety risks associated with accessing, egressing,
10 and waiting at bus stops.

11 **REVIEW OF DATASETS**

12 The following section includes a review of transit bus stop-related safety datasets. First, crash
13 typing frameworks were analyzed to determine whether they had dedicated categories for crashes
14 occurring at or related to bus stops. Next, publicly available national, state, and local crash databases were
15 evaluated for incorporation of these frameworks or other transit bus stop-related information beyond
16 standard crash typing frameworks. For each state, crash databases, data dictionaries, and dashboards were
17 assessed for relevant data fields, and sample sizes were recorded when available. Additional safety
18 datasets not primarily focused on crash data were also reviewed for their relevance to pedestrian safety at
19 bus stops.

21 **Transit Bus Stop-Related Crash Typing Frameworks**

22 Crash data plays an integral role in traffic safety, offering insights into crash trends and informing
23 infrastructure and policy decisions. Reporting typically follows standardized formats to ensure
24 consistency across agencies. Two commonly used frameworks containing transit bus stop-related criteria
25 are the Pedestrian and Bicyclist Crash Analysis Tool (PBCAT) and the Model Minimum Uniform Crash
26 Criteria (MMUCC).

27 *Pedestrian and Bicyclist Crash Analysis Tool (PBCAT)*

28 Introduced in 1999, PBCAT supports agencies in categorizing vulnerable road user crashes. A
29 “*bus-related*” pedestrian crash group (#340), defined as crashes where pedestrians are struck while
30 crossing to or waiting at a bus stop, was introduced in 2006 (PBCAT 2.0) [18]. Although the term “*bus*
31 *stop*” is not explicitly used in the crash type name, this category is exclusive to crashes occurring at or
32 related to bus stops. This ensures that the crash type avoids general bus-involved pedestrian crashes,
33 which could misrepresent safety conditions at bus stops.

34 This group is further divided into “*commercial bus-related*” (#341) and “*school bus-related*”
35 (#342) categories [18]. Distinguishing between commercial and school bus stops allows countermeasures
36 tailored to the unique characteristics of each bus stop. While PBCAT does not specify which types of bus
37 services are classified as commercial bus-related, it is presumed that transit services are included within
38 this scope. This may also include services like charter buses, shuttle services, or tourist buses, making it
39 challenging to draw independent conclusions about transit bus stop-related crashes without the ability to
40 isolate these crashes. Additionally, the definition of commercial bus-related crashes requires the presence
41 of a bus at the time of the crash, thereby excluding incidents that may involve bus stops but do not depend
42 on the bus being present.

43 The 2021 update (PBCAT 3.0) addressed these limitations by replacing “*commercial*” with
44 “*transit*” to focus exclusively on transit bus stops [19]. It introduced a hierarchical structure for transit-
45 related crashes, categorizing crashes into scenarios like “*obstructed view*”, “*bus pullover*”, and “*other*”.
46 This update allowed for an even more direct approach to countermeasures, such as improving visibility at

1 bus stops (obstructed view crash type) or installing pedestrian detection systems on buses (bus pullover
2 crash type).

3

4 *Model Minimum Uniform Crash Criteria (MMUCC)*

5 In 2017, MMUCC (5th edition) adopted the crash factor "*related to a bus stop*", which includes
6 various activities in which a bus stop contributed to a crash (e.g. vehicles maneuvering around a bus
7 waiting at the bus stop, pedestrians walking to or from the bus stop, and pedestrians crossing lanes of
8 traffic to access the bus stop) [20]. The latest version (6th edition, 2024) maintained this definition [21].
9 While the MMUCC framework is used by many state DOTs for crash reporting compared to PBCAT, the
10 "*related to a bus stop*" data element does not differentiate between school and transit bus stop-related
11 crashes, which is a significant limitation of this framework.

12

13 **National, State and Local Databases**

14 Many national, state, and local agencies incorporate these frameworks into their crash data, while
15 some agencies report transit bus stop-related information outside the scope of these frameworks. The
16 following sections discuss sixteen datasets identified during this review. Additional datasets may exist but
17 were either not publicly available or not identified during the online search of publicly available crash
18 datasets, data dictionaries, and crash dashboards, which was conducted in 2024.

19

20 *National Databases*

21 The review identified three national databases reporting transit bus stop-related information: the
22 Fatality Analysis Reporting System (FARS), the Crash Report Sampling System (CRSS), and the
23 National Transit Database (NTD). Managed by federal agencies, these databases differ in scope, sample
24 size, and focus but collectively contribute to understanding pedestrian safety at bus stops (see Table 1).

25 FARS, maintained by NHTSA since 1975, documents police-reported fatal motor vehicle crashes
26 in the United States [22]. To be reported in FARS, a crash must involve a motor vehicle on a trafficway
27 and result in at least one fatality within 30 days. Data is collected from multiple state sources, including
28 police crash reports, crash report supplements, vehicle registration files, driver records, roadway
29 classification files, death certificates, toxicology reports, and emergency medical service reports, and
30 standardized into over 170 elements.

31 In 2014, FARS adopted a modified version of the PBCAT 2.0 framework for reporting transit bus
32 stop-related crashes, redefining "*commercial bus-related*" crashes as "*transit bus stop-related*" [23]. This
33 definition applies to all pedestrians involved in crashes related to transit bus stops, regardless of the intent
34 to use the bus. Since its adoption in 2014, FARS has reported 216 pedestrians involved in fatal transit bus
35 stop-related crashes. In 2020, FARS implemented the "*related to a bus stop*" crash factor from the
36 MMUCC framework, reporting 163 pedestrians involved in fatal crashes under this criterion (2020-2023)
37 [24].

38 CRSS, also maintained by NHTSA, is a nationally representative sample of motor vehicle crashes
39 in the United States [8]. The database was introduced in 2016 as an expansion of its predecessor, the
40 National Automotive Sampling System General Estimates System (NASS GES). CRSS samples police-
41 reported motor vehicle crashes that occur in 60 predefined locations in the United States, which reflect the
42 geography, population, travel behavior, and crash characteristics of the United States. The survey is
43 designed to sample crashes of greater relative importance (e.g. fatal crashes and pedestrian-involved
44 crashes). CRSS uses trained coders to translate crash reports into 120 data elements and assigns case
45 weights that are representative of the annual estimate of crashes. Like FARS, CRSS incorporates transit
46 bus stop-related data based on PBCAT 2.0 and MMUCC definitions. Since 2016, CRSS has documented
47 95 pedestrian-involved transit bus stop-related crashes based on PBCAT definitions through 2023.

1 Additionally, since 2020, CRSS has recorded 208 crashes categorized as related to a bus stop under
 2 MMUCC definitions through 2023.

3 Unlike FARS and CRSS, NTD focuses on Safety and Security incidents in public transportation
 4 systems rather than traditional crash data [25]. The National Transit Database (NTD) Safety and Security
 5 database, managed by the Federal Transit Administration (FTA), collects agency-reported data on
 6 fatalities, injuries, property damage, and other safety events that occur within transit systems, such as
 7 those involving transit vehicles, transit facilities, or within transit right-of-way.

8 Since 2014, the NTD Safety and Security database has documented 5,270 pedestrian-involved
 9 crashes that met the reporting threshold for a major safety event through 2025 [25]. While it lacks detailed
 10 infrastructure, crash, and person-level data fields found in FARS or CRSS, NTD does specify whether the
 11 pedestrian was in a crosswalk at the time of the incident and whether the pedestrian was a transit
 12 passenger. NTD also includes a narrative for each event, offering additional insights that are not available
 13 in FARS or CRSS.

14 While few national crash databases report transit bus stop-related information, FARS, CRSS, and
 15 NTD are valuable resources to analyze pedestrian safety at bus stops due to their detailed information,
 16 larger sample sizes (compared to individual state and local crash databases), and ability to capture
 17 nationwide trends, as summarized in Table 1. However, the small sample of transit bus stop-related
 18 crashes in FARS and CRSS limits its utility for detailed analysis. While NTD offers a larger sample of
 19 pedestrian-involved crashes, it lacks specific fields for transit bus stop-related crashes.

20
 21 Table 1 Summary of national transit bus stop-related safety databases

Database	Agency	Years	Description of Data	Transit Stop-Related Definition	Sample Size
Fatality Analysis Reporting System (FARS)	NHTSA	2014-2023	Population of fatal police-reported crashes	<ul style="list-style-type: none"> · Transit bus stop-related (2014): adapted version of PBCAT 2.0: transit bus must be present at the bus stop at the time of the crash · Related to a bus stop (2020): definition consistent with MMUCC 	n = 216 (pedestrians involved)
Crash Report Sampling System (CRSS)	NHTSA	2016-2023	Nationally representative sample of police-reported crashes	<ul style="list-style-type: none"> · Transit bus stop-related (2014): adapted version of PBCAT 2.0: transit bus must be present at the bus stop at the time of the crash · Related to a bus stop (2020): definition consistent with MMUCC 	n = 95 (pedestrians involved)
National Transit Database (NTD) – Safety and Security	FTA	2014-2024	Collection of annual financial, asset, and operating data from public transit agencies nationwide	<ul style="list-style-type: none"> · Meets reporting threshold (per Safety and Security manual) OR · Occurs at a transit revenue facility, maintenance facility, or rail yard · Happens on transit right-of-way infrastructure · Occurs during a transit-related maintenance activity 	n = 5097 (pedestrians involved)

22
 Note:

23 2023 is the most recent year of data available for FARS and CRSS; 2024 is the most recent year for NTD

24
 25 *State Databases*

26 The review of state databases identified six publicly available online crash databases that use the PBCAT or MMUCC framework to report transit bus stop-related information. North Carolina and Florida use the PBCAT 2.0 framework (“*commercial bus-related*”), while Illinois, Louisiana, Nebraska, and Utah

1 use the MMUCC framework (“*related to a bus stop*”) [26-31]. While several states use these frameworks,
2 sample sizes were small or the crash data was private and only available upon request.

3 At least three state agencies report transit bus stop-related safety information using classifications
4 beyond the PBCAT and MMUCC frameworks. Idaho crash data, managed by the Idaho Transportation
5 Department (ITD), includes a field for damaged infrastructure, with “*bus shelter*” as an option [32].
6 Georgia crash data, managed by the Georgia Department of Transportation (GDOT), reports crashes
7 involving pedestrians “*entering/exiting a bus*” and specifies the transit agency involved, when applicable
8 [33]. Managed by the Minnesota Department of Transportation (MnDOT), Minnesota crash data reports
9 pedestrians who were “*going to or from public transit*” prior to the crash [34].

10 Although several state datasets were identified (see Table 2), it is presumed that many more states
11 use the “*related to a bus stop*” data element under the MMUCC framework, as MMUCC is adopted by
12 many states. However, this was not always evident because many states do not publish their crash data or
13 data dictionaries online, and this review relied only on publicly available online information.

14 Additionally, some states vary in their implementation, with some states using earlier versions of
15 MMUCC. Similarly, while PBCAT 2.0 is commonly implemented, no states were identified as openly
16 using PBCAT 3.0 for detailed transit stop-related crash reporting.

1 Table 2 Summary of statewide transit bus stop-related safety databases from publicly available information found online

Database	Agency	Years	Description of Data	Transit Bus Stop-Related Definition	Sample Size
Florida Traffic Safety Dashboard (Signal4Analytics)	UF Geoplan Center	2014-2025	Statewide crash dashboard for police-reported crashes	Commercial bus-related: definition consistent with PBCAT 2.0	Unavailable (information not public)
Georgia Crash Dashboard	GDOT	2013-2023	Statewide crash dashboard for police-reported crashes	<ul style="list-style-type: none"> Entering/exiting bus: no details provided; data dictionary not public Transit Agency Involvement 	n = 681 (pedestrians involved)
Idaho Crash Dashboard	ITD	2008-2025	Statewide crash dashboard for police-reported crashes	<ul style="list-style-type: none"> Item damaged = bus shelter: indicates whether property was damaged as a result of the crash 	Unavailable (information not public)
Illinois Crash Data	HSIS	2019-2022	Multistate database that contains crash, roadway, and traffic characteristics for a select group of states	<ul style="list-style-type: none"> Related to a bus stop: definition consistent with MMUCC 	Available upon request
Louisiana Crash Data	CARTS	Unknown	Raw statewide police-reported crash data	<ul style="list-style-type: none"> Related to a bus stop: definition consistent with MMUCC Going to or from public transit: prior action of the non-motorist 	Unavailable (information not public)
Minnesota Crash Data	MnDOT	2016-2023	Raw statewide police-reported crash data; publicly available upon request	<ul style="list-style-type: none"> Going to or from public transit: prior action of the non-motorist 	n = 39 (crashes)
Nebraska Crash Data	NDOT	Unknown	Raw statewide police-reported crash data	<ul style="list-style-type: none"> Related to a bus stop: definition consistent with MMUCC Going to or from public transit: prior action of the non-motorist 	Unavailable (information not public)
North Carolina Non-Motorist Crash Map	NCDOT	2007-2022	Map of police-reported pedestrian and bicyclist crashes in North Carolina	Commercial bus-related: definition consistent with PBCAT 2.0	n = 126 (crashes)
Utah Pedestrian Crash Dashboard	UHSO	2010-2025	Statewide crash dashboard for police-reported crashes	<ul style="list-style-type: none"> Related to a bus stop: definition consistent with MMUCC 	Unavailable (information not public)

1 ***Local Databases***

2 The review identified at least four local databases reporting transit bus stop-related details outside
3 the PBCAT and MMUCC frameworks. These databases are not strictly crash databases but instead
4 broadly address transit bus stop-related safety concerns, including crashes and other incidents. The
5 Highway Safety Information System (HSIS) provides detailed bus route and stop amenity information for
6 Charlotte, North Carolina, which is supplemented by crash data for the city [31]. Cleveland, Ohio piloted
7 the Enhanced Transit Safety Retrofit Package (E-TRP) to assess pedestrian detection warning systems on
8 buses [35]. The Los Angeles Police Department's Traffic Collision dataset specifies incident locations,
9 including “bus stop” as an option [36]. The Washington Metropolitan Area Transit Authority (WMATA)
10 implemented a “close call” reporting system for transit employees to confidentially report near-misses
11 [37]. This allows WMATA to proactively address safety concerns, with the agency reporting 300
12 preventable actions since the adoption of the program.

13 While these databases provide insights on a local scale, none use PBCAT or MMUCC (see Table
14 3). However, many of these relevant databases can be linked with local crash data to help address
15 pedestrian safety at bus stops, particularly in Charlotte, Cleveland, and Washington, D.C.

16
17 Table 3 Summary of local transit bus stop-related safety databases

Database	Agency	Years	Description of Data	Transit Bus Stop-Related Definition	Sample Size
Charlotte, NC	HSIS	2018-2022	Multistate database that contains crash, roadway, and traffic characteristics for a select group of States	· Detailed information regarding bus route and bus stop amenities	Available upon request
Enhanced Transit Safety Retrofit Package – Cleveland, OH	FTA	2018	Data from 24 transit buses 3 locations over a 6 month test period	· Pedestrian detection warning systems at crosswalks (Pedestrian in Crossing Warning – PCW alerts)	n = 15,609
City of Los Angeles, CA Traffic Collision Data	LAPD	2010-2025	Traffic collision incidents in the City of Los Angeles; transcribed from original traffic reports	· Crashes occurring at a bus stop: reported in the “premise codes” element: the type of structure or location where the incident took place	n = 7 (crashes)
Confidential Close Call Reporting System	WMATA	2013-2025	Voluntary reporting of “Close Calls” or near miss safety and security events by WMATA employees	· Any event observed by a rail transit or bus system employee that was potentially dangerous but did not result in any serious harm	n = 300 (close call reports)

18
19 ***Selection of Data***

20 The review of databases for transit bus stop-related information revealed that data to understand
21 the relationship between pedestrian safety and bus stops is limited in crash databases and other relevant
22 datasets. National databases like FARS and CRSS provide valuable insights through their broad coverage,
23 standardized reporting formats, and ability to identify nationwide trends, but they are relatively limited in
24 sample size. Several state and local agencies maintain public crash databases with transit bus stop-related
25 information, supporting a more localized approach. However, these generally have very small sample
26 sizes or include information outside the scope of PBCAT and MMUCC. Notably, only one prior study
27 has used a dataset from this review to analyze pedestrian safety at bus stops, focusing on a national scale
28 using FARS [17]. To build on this, a case study analyzed Minnesota crashes labeled “*going to or from*
29 public transit” to better understand crashes involving pedestrians walking to, from, or waiting at bus
30 stops.

1
2 **CASE STUDY: “GOING TO OR FROM PUBLIC TRANSIT” PEDESTRIAN CRASHES IN**
3 **MINNESOTA**

4 MnDOT introduced "*going to or from public transit*" into their crash data in 2016, which was
5 selected for this local analysis due to the agency's willingness to share the data and the availability of
6 crash narratives. This information is reported at the person level in the dataset, under the NMACTION
7 variable, which categorizes the pedestrian's actions or circumstances immediately preceding the crash.
8 While it is not part of the PBCAT or MMUCC frameworks, this unique crash type has several
9 advantages: it captures only transit passengers, is not restricted to the immediate vicinity of the bus stop
10 like FARS and CRSS and reflects the full trip to or from a bus stop or transit station. Additionally, it
11 records the full range of injury severities, which can support analysis of crash outcomes.

12 First, descriptive statistics were generated to examine the distribution of key variables in this
13 unique dataset. Next, because the sample was relatively small, it was feasible to review each crash
14 narrative and categorize crashes based on the transit bus stop-related terminology used by the reporting
15 officers, as well as identify crash details not captured in structured fields. Thus, the crash narrative
16 analysis sought to assess whether any patterns emerged in the narratives that may suggest subtypes of
17 transit bus stop-related pedestrian crashes, such as walking to or from the stop, crossing the street, or
18 waiting at the stop.

19
20 **Descriptive Analysis**

21 From 2016 to 2023, there were a total of 38 pedestrian crashes reported as "*going to or from*
22 *public transit*" in the raw Minnesota crash data. A descriptive analysis was conducted to examine the
23 distribution of key variables, including injury severity, vehicle speed, relation to intersection, and
24 contributing circumstances of both the motorists and the pedestrians. Table 4 presents the results,
25 followed by a discussion of key findings.

26 Using the KABCO scale, where K represents a fatality, A an incapacitating injury, B a non-
27 incapacitating injury, C a possible injury, and O no apparent injury, most crashes were non-incapacitating
28 (39%). Notably, 29% of crashes were incapacitating, and one crash (3%) was fatal (see Table 4). The
29 range of severity outcomes offers insight into the potential factors that influence injury severity in crashes
30 involving pedestrians going to or from transit, supporting further analysis of the risks experienced by
31 transit passengers.

32 The majority of "*going to or from public transit*" crashes occurred on higher-speed roads, with
33 61% taking place on roads with speed limits over 30 mph (see Table 4), consistent with findings from
34 prior studies [3, 8, 16]. Most crashes (55%) occurred at intersections, particularly at four-way
35 intersections (50%). While a previous study using FARS data found that fatal transit bus stop-related
36 pedestrian crashes more commonly occurred at midblock locations, the Minnesota dataset shows more
37 crashes happening at intersections [17]. Unlike FARS, which only includes fatal crashes, the Minnesota
38 data includes all levels of injury severity. Additionally, the crashes in the Minnesota data encompass the
39 entire walking trip to or from transit, rather than just crashes near or at the stops themselves, as is
40 typically the case in FARS. This difference suggests that intersection-related crashes may occur more
41 frequently but tend to result in less severe injuries, but further analysis is needed to validate this.

42 Forty-three percent of cases reported no contributing circumstance for the motorist (see Table 4).
43 Among those that did, no single factor was stood out. Contributing circumstances varied and included
44 failure to yield, disregarding traffic signals, failure to maintain lane, carelessness, and speeding. For
45 pedestrians, 41% of crashes listed no clear contributing factor. However, the most common cited behavior
46 was darting or dashing into traffic (18%), which may reflect the urgency of attempting to catch a bus (see
47 Table 4). This risky behavior aligns with findings from prior studies, where many pedestrians were struck

1 while crossing the roadway [9, 14, 15, 17]. Other circumstances for pedestrians included failure to yield,
 2 disregarding signals, entering or exiting parked vehicles, and poor visibility conditions. For both
 3 motorists and pedestrians, some crashes reported more than one contributing circumstance.
 4 Table 4. Descriptive analysis of "going to or from public transit" pedestrian crashes in MN

Variable	Frequency	Percentage
Crash severity	K- Fatality	1 3%
	A- Incapacitating	11 29%
	B- Non-Incapacitating	15 39%
	C- Possible Injury	10 26%
	O- No apparent injury	1 3%
Speed Limit	0-19 mph	2 5%
	20-29 mph	5 13%
	30-39 mph	22 58%
	40-49 mph	1 3%
	Not Reported	8 21%
Location - Relative to Intersection	Entrance/Exit Ramp	1 3%
	Four-Way Intersection	19 50%
	Intersection Related	4 11%
	Not at Intersection, Interchange or Junction	10 26%
	T Intersection	2 5%
	Other	1 3%
	Unknown	1 3%
Motorist Contributing Circumstances	Driver Speeding	1 2%
	Failed to Keep in Proper Lane	1 2%
	Failure to Yield Right-of-Way	1 2%
	Improper Turn/Merge	2 4%
	No Clear Contributing Action/No Improper Action	20 43%
	Operated Motor Vehicle in Careless, Negligent, or Erratic Manner	2 4%
	Ran Red Light	2 4%
Pedestrian Contributing Circumstances	Other	1 2%
	Not Reported	11 24%
	Unknown	3 7%
	Dart/Dash	8 18%
	Entering/Exiting Parked/Standing Vehicle	1 2%
	Failure to Obey Traffic Signs, Signals, or Officer	2 5%
	Failure to Yield Right-of-Way	5 11%
	In Roadway Improperly (Standing, Lying, Working, Playing)	1 2%
	No Clear Contributing Action/No Improper Action	18 41%
	Not Visible (Dark Clothing, No Lighting, etc.)	1 2%
	Other	2 5%
	Unknown	8 18%

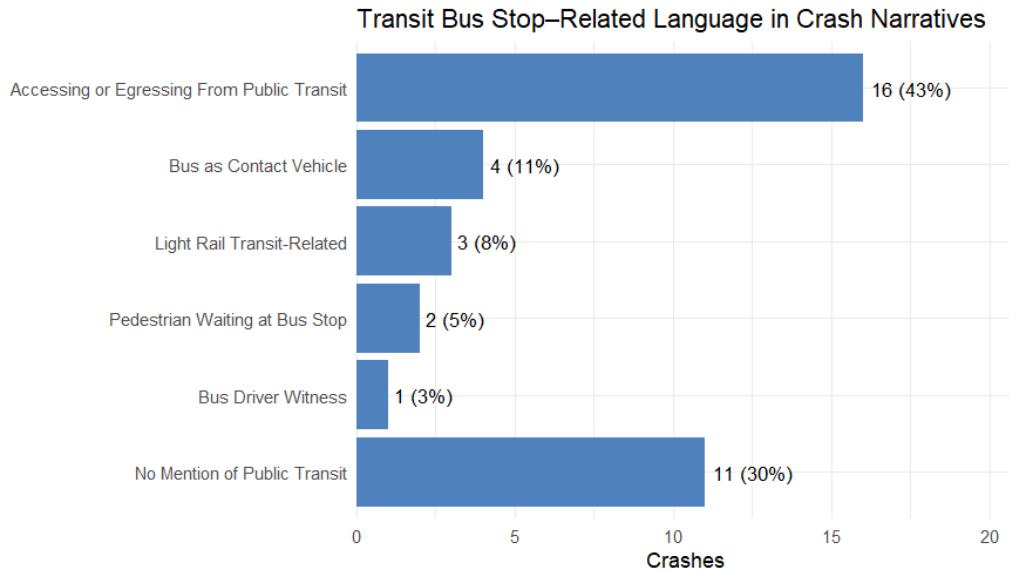
Notes:

Percentages may not sum to 100% due to rounding.

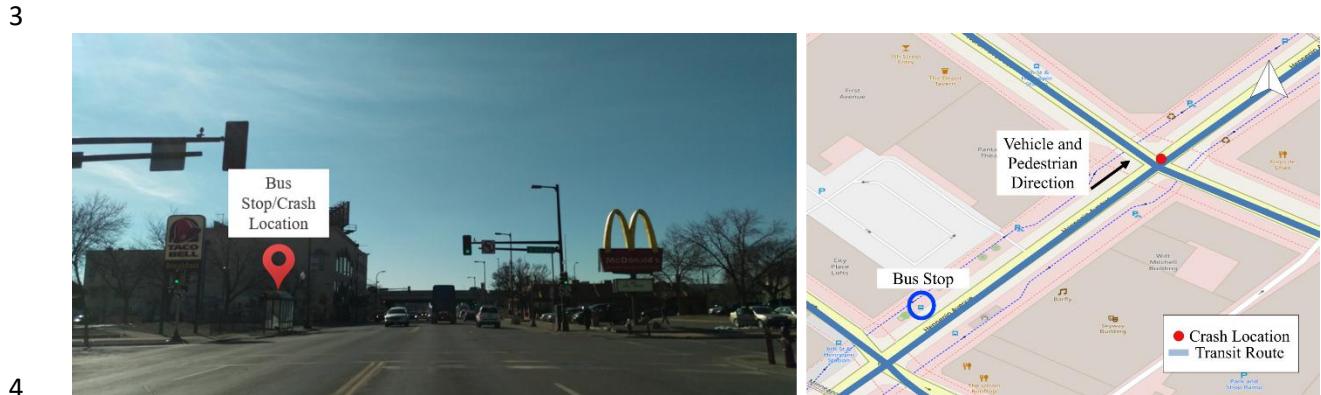
Motorist and Pedestrian Contributing Circumstances variables allow multiple inputs per case.

5
 6 **Crash Narrative Analysis**
 7 The analysis of crash narratives identified six types of "going to or from public transit" pedestrian
 8 crashes (see Figure 1). Crash narratives were reviewed and classified into six categories reflecting the
 9 type of interaction with transit. The initial categorization was conducted by one analyst and then reviewed
 10 by two others for validation. Upon reviewing the narratives, it was determined that one of the crashes

1 involved a limousine or taxi rather than a transit bus and was unrelated to public transit. As a result, this
2 crash was excluded from the discussion and removed from Figure 1. The following sections provide
3 descriptive examples for each category, demonstrating the range of crashes associated with the pedestrian
4 stages of a transit trip. When available, street-level imagery from KartaView and georeferenced crash
5 maps from OpenStreetMap are included to visually represent the crash locations [38-40].



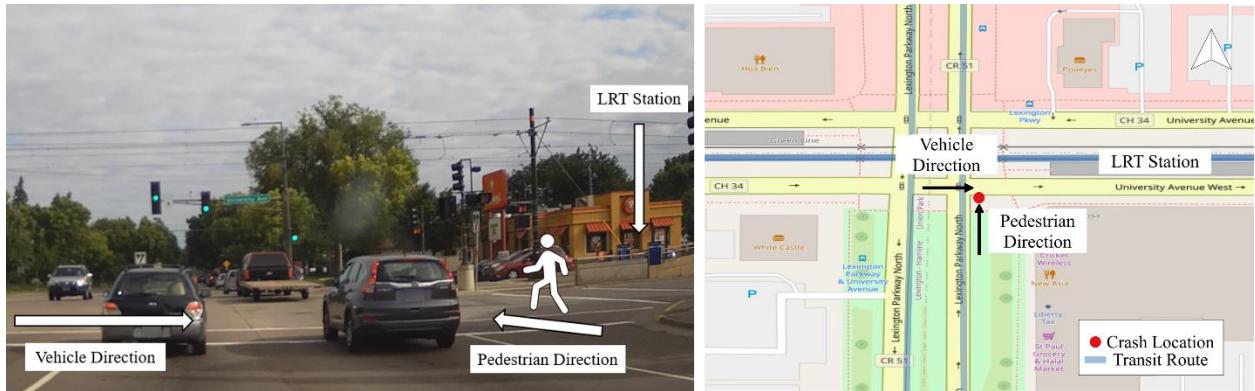
1 occasionally leading to crashes. This example highlights how urgency when approaching bus stops can
 2 negatively impact safety, a nuance not easily captured in structured crash data.



5 Figure 2. Example of pedestrian crash from the “bus as contact vehicle” category
 6 (Map created using QGIS 3.40 [39] with basemap data © OpenStreetMap (ODbL 1.0) [40] and street-
 7 level imagery obtained from © KartaView (CC BY-SA 4.0) [38])

9 *Light Rail Transit-Related*

10 Light Rail Transit (LRT)-related crashes were categorized separately from transit bus-related
 11 crashes due to differing infrastructure characteristics. Although less common (8%), this distinction allows
 12 for a more detailed examination of each type. For example, one crash involved an SUV traveling at 30
 13 mph through a green light at the intersection, striking a child who ran into the road (see Figure 3). The
 14 narrative specified that the driver believed the pedestrians were attempting to catch the nearby LRT.



15 Figure 3 Example of pedestrian crash from the “LRT-related” category
 16 (Map created using QGIS 3.40 [39] with basemap data © OpenStreetMap (ODbL 1.0) [40] and street-
 17 level imagery obtained from © KartaView (CC BY-SA 4.0) [38])

20 *Pedestrian Waiting at Bus Stop*

21 Crash narratives with keywords indicating that a pedestrian was waiting at a bus stop were
 22 categorized separately from those suggesting the pedestrian was walking to or from public transit.
 23 Specifically, all crashes in this category had specified that a pedestrian was waiting at a bus shelter in the
 24 narrative. Although less common in this sample (5%), a prior study using FARS data also identified this
 25 as an important distinction [17].

26 *Bus Driver Witness*

1 There was one crash (3%) where a bus driver served as a witness, likely leading to its classification
2 as "going to or from public transit". However, the case materials did not confirm whether the pedestrian
3 was a transit passenger or if the bus was actively picking up or dropping off passengers. This highlights
4 ambiguity in this crash type, as officer interpretations vary. Such nuances are often overlooked in structured
5 data fields, which demonstrates the importance of analyzing crash narratives for more context.
6

7 *No Mention of Public Transit*

8 The crashes categorized as "no mention of public transit" were those where the crash narrative
9 lacked transit bus stop-related details. This was the second most common category, comprising 11 crashes
10 (30%). All crashes in the dataset were classified as "going to or from public transit" based solely on an
11 officer checking the corresponding box on the crash report form, regardless of whether transit bus stop-
12 related information appeared in the narrative. For example, one crash involved a vehicle striking a
13 pedestrian in a crosswalk at an intersection (see Figure 4). The pedestrian initially reported no injuries but
14 later contacted police about a minor injury. While the narrative lacked transit bus stop-related details, it is
15 possible the pedestrian mentioned going to or from a bus stop or train station, and the officer omitted this
16 detail, relying only on the checkbox. This lack of detail challenges narrative-based analyses, as it may
17 exclude crashes without direct references to transit.



18
19 Figure 4. Example of pedestrian crash from the "no mention of public transit" category
20 (Map created using QGIS 3.40 [39] with basemap data © OpenStreetMap (ODbL 1.0) [40] and street-
21 level imagery obtained from © KartaView (CC BY-SA 4.0) [38])
22

23 **CONCLUSIONS**

24 This study sought to evaluate the availability and application of data in the U.S. for analyzing
25 pedestrian safety at bus stops. First, a literature review was conducted to examine how pedestrian safety
26 has been measured in relation to bus stops, with a focus on the data sources utilized. Next, publicly
27 available online national, state, and local databases were reviewed to determine whether they included
28 specific criteria for transit bus stop-related crashes. Last, a crash dataset from Minnesota with specific
29 criteria for bus stops was selected for a case study, which features a unique crash type for pedestrians
30 categorized as "going to or from public transit". Both a descriptive analysis and an analysis of crash
31 narratives offered insights into the characteristics of these crashes and revealed details often overlooked
32 by structured data fields. These findings provide a foundation for improving how transit bus stop-related
33 pedestrian crashes are identified in future research.
34

35 **Key Findings**

36 The review of literature and transit bus stop-related safety databases revealed limitations in the
37 data previously used and are currently available to analyze pedestrian safety at bus stops. Numerous prior
38 studies correlated the crash proximity to a bus stop with direct involvement [3, 4, 6, 8, 9, 11-13, 15, 16],

1 which may impact the accuracy of the results, since the extent of the pedestrian involvement in such
2 crashes may not be accurately captured simply by the distance between the location of a crash and the
3 nearest bus stop. This method has been widely used due to the availability of pedestrian crash data and
4 bus stop locations, but it overlooks whether the crash was related to a bus stop or simply occurred nearby.
5 The review of datasets further showed that those explicitly identifying crashes that occur at or are related
6 to a bus stop are scarce, limited by small sample sizes and public accessibility. While commonly used
7 crash typing frameworks (e.g., PBCAT and MMUCC) specify whether a crash was related to a bus stop,
8 many datasets have not adopted the most recent versions of these frameworks. As a result, this type of
9 crash may go unreported or miscategorized.

10 Even databases using the PBCAT and MMUCC frameworks may underreport transit bus stop-
11 related pedestrian crashes. For example, major nationwide databases like FARS and CRSS have reported
12 only 216 and 95 transit bus stop-related pedestrian crashes, respectively (2016-2023). These databases
13 rely on an adapted PBCAT 2.0 definition, which requires a transit bus to be present at the stop during the
14 crash and limits the scope to the immediate area around bus stops, excluding other potentially related
15 crashes. Although PBCAT 3.0 addresses some of these limitations, FARS and CRSS have not yet adopted
16 this updated version.

17 To further investigate the available data, a case study was conducted using Minnesota's crash
18 data, which included 38 "*going to or from public transit*" pedestrian crashes reported from 2016 to 2023.
19 This crash type offered a unique opportunity to focus on crashes specifically involving transit passengers,
20 rather than just pedestrian crashes in close proximity to bus stops. With the full range of injury severity
21 available, the data allowed for an initial understanding of the conditions influencing severity. The
22 majority of crashes resulted in non-incapacitating injuries (39%), but nearly a third involved serious
23 injuries or a fatality. Crashes most often occurred on higher-speed roads (over 30 mph) and at
24 intersections, building on existing research that identified midblock locations as higher-risk locations for
25 fatal transit bus stop-related pedestrian crashes [17]. Darting or dashing into the roadway was the most
26 frequently documented pedestrian behavior (18%). This finding suggests that measures such as reduced
27 speed limits and improved crossing infrastructure could address this behavior.

28 The crash narrative analysis identified six types of "*going to or from public transit*" pedestrian
29 crashes, with the most common being accessing or egressing from transit (43%). These findings suggest
30 that improvements to pedestrian safety for transit users should extend beyond the immediate area of bus
31 stops, particularly at intersections on higher-speed roads. Additionally, this case study illustrates the value
32 of crash narratives for identifying and categorizing transit bus stop-related pedestrian crashes, with 70%
33 of narratives containing some form of transit bus stop-related language, demonstrating that future research
34 could leverage unstructured text data to address data gaps in this area.

36 **Limitations and Future Research**

37 The Minnesota crash data used in this study was limited because of the relatively small sample
38 size. Additionally, its statewide focus may not generalize to nationwide trends. Future research should use
39 national or multistate crash databases to validate these findings. While transit bus stop-related pedestrian
40 crashes have been analyzed nationally, prior research has focused exclusively on fatalities [17]. Future
41 research should address this gap by using national data to examine the full range of transit bus stop-
42 related pedestrian crash injury severity.

43 The analysis of crash narratives from the Minnesota case study also highlighted the potential to
44 improve the identification of transit bus stop-related crashes using unstructured text data. These narratives
45 provided valuable details often overlooked in structured data fields. Future research should consider
46 leveraging crash narratives to improve the reporting of transit bus stop-related pedestrian crashes.
47 Additionally, state agencies should consider modernizing their crash data reporting procedure by adopting
48 PBCAT v3.0, which provides detailed and standardized criteria for documenting transit bus stop-related
49 pedestrian crashes. This adoption would improve the consistency of data collection and support more
50 effective state- and national-level analyses aimed at enhancing pedestrian safety at bus stops.

1 In summary, the absence of bus stop-related information in crash data does not imply a lack of
2 pedestrian safety concerns. Research indicates that perceived safety influences walking behavior [41],
3 suggesting underreporting may occur as pedestrians avoid unsafe bus stops or forgo transit use altogether.
4 Ferenchak and Marshall [42] explored safety concerns arising from trip suppression using data on
5 suppressed child pedestrian and bicyclist trips, derived from a survey of parental perceptions and trip
6 frequencies. A similar framework could also be applied to foster safer access to bus stops. While crash
7 data is essential for understanding pedestrian safety at bus stops, incorporating additional data sources can
8 offer a more complete picture of the factors shaping pedestrian safety at bus stops. Addressing these data
9 gaps by improving how transit bus stop-related crashes are reported is a key step toward advancing
10 research and developing countermeasures to protect pedestrians when accessing, egressing, or waiting at
11 bus stops.

12

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16

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18 The authors confirm contribution to the paper as follows: study conception and design: A. Rewalt, C.
19 Brakewood; data collection: A. Rewalt and A. Thomson; analysis and interpretation of results: A. Rewalt,
20 C. Brakewood, A. Thomson; draft manuscript preparation: A. Rewalt and C. Brakewood; All authors
21 reviewed the results and approved the final version of the manuscript.

22

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26

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